

119TH CONGRESS
1ST SESSION

S. _____

To establish a grant program to address the crises in accessing affordable housing and child care through the co-location of housing and child care, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. WYDEN introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To establish a grant program to address the crises in accessing affordable housing and child care through the co-location of housing and child care, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Build Housing with
5 Care Act of 2025”.

6 **SEC. 2. PURPOSE.**

7 The purpose of this Act is to expand access to afford-
8 able housing and child care through the establishment of

1 a grant program to promote the co-location of housing and
2 child care providers.

3 **SEC. 3. DEFINITIONS.**

4 In this Act:

5 (1) APPROPRIATE CONGRESSIONAL COMMIT-
6 TEES.—The term “appropriate congressional com-
7 mittees” means—

8 (A) the Committee on Banking, Housing,
9 and Urban Affairs of the Senate;

10 (B) the Committee on Health, Education,
11 Labor, and Pensions of the Senate;

12 (C) the Committee on Financial Services of
13 the House of Representatives; and

14 (D) the Committee on Education and the
15 Workforce of the House of Representatives.

16 (2) CAREGIVER; ELIGIBLE CHILD CARE PRO-
17 VIDER.—The terms “caregiver” and “eligible child
18 care provider” have the meanings given those terms
19 in section 658P of the Child Care and Development
20 Block Grant Act of 1990 (42 U.S.C. 9858n).

21 (3) CHILD CARE DESERT.—The term “child
22 care desert” means—

23 (A) a census tract that contains not less
24 than 3 times more children than the licensed

1 child care providers in the census tract have the
2 capacity to care for; or

3 (B) a census tract where there are no li-
4 censed child care providers.

5 (4) CO-LOCATION FACILITY.—The term “co-lo-
6 cation facility” means a housing facility that con-
7 tains an eligible child care provider within the facil-
8 ity, on the premises of the facility, or nearby the fa-
9 cility, where such provider serves the residents of the
10 housing facility.

11 (5) COMMUNITY DEVELOPMENT FINANCIAL IN-
12 STITUTION.—The term “community development fi-
13 nancial institution” has the meaning given the term
14 in section 103 of the Community Development
15 Banking and Financial Institutions Act of 1994 (12
16 U.S.C. 4702).

17 (6) COMMUNITY DEVELOPMENT CORPORA-
18 TION.—The term “community development corpora-
19 tion” has the same meaning as when used in the
20 Cranston-Gonzalez National Affordable Housing Act
21 (42 U.S.C. 12701 et seq.).

22 (7) COMMUNITY HOUSING DEVELOPMENT OR-
23 GANIZATION.—The term “community housing devel-
24 opment organization” has the meaning given the

1 term in section 104 of the Cranston-Gonzalez Na-
2 tional Affordable Housing Act (42 U.S.C. 12704).

3 (8) ELIGIBLE ENTITY.—The term “eligible enti-
4 ty” means—

5 (A) a community development financial in-
6 stitution;

7 (B) an eligible child care provider;

8 (C) a public housing authority;

9 (D) a government entity, including a public
10 housing agency;

11 (E) an Indian Tribe or a Tribal organiza-
12 tion;

13 (F) a community development corporation;

14 (G) a housing developer using—

15 (i) low income housing tax credits
16 under section 42 of the Internal Revenue
17 Code of 1986; or

18 (ii) new markets tax credits under
19 section 45D of the Internal Revenue Code
20 of 1986;

21 (H) a nonprofit organization that develops
22 housing;

23 (I) a community housing development or-
24 ganization;

1 (J) a consortia of 2 or more entities de-
2 scribed in this paragraph; or

3 (K) another entity identified as appro-
4 priate by the Secretary.

5 (9) INDIAN TRIBE; TRIBAL ORGANIZATION.—
6 The terms “Indian Tribe” and “Tribal organiza-
7 tion”—

8 (A) have the meanings given those terms
9 in section 4 of the Indian Self-Determination
10 and Education Assistance Act (25 U.S.C.
11 5304); and

12 (B) include—

13 (i) tribally designated housing entities;

14 and

15 (ii) entities that serve Native Hawai-
16 ians, as defined in section 338K(e) of the
17 Public Health Service Act (42 U.S.C.
18 254s(e)).

19 (10) LOW-INCOME FAMILY; PUBLIC HOUSING
20 AGENCY; VERY LOW-INCOME FAMILY.—The terms
21 “low-income family”, “public housing agency”, and
22 “very low-income family” have the meanings given
23 those terms in section 3(b) of the United States
24 Housing Act of 1937 (42 U.S.C. 1437a(b)).

1 (11) PROGRAM.—The term “Program” means
2 the program established under section 4(b).

3 (12) PUBLIC HOUSING DWELLING UNIT.—The
4 term “public housing dwelling unit” means a dwell-
5 ing unit in public housing, as defined in section 3(b)
6 of the United States Housing Act of 1937 (42
7 U.S.C. 1437a(b)).

8 (13) SECRETARY.—The term “Secretary”
9 means the Secretary of Housing and Urban Develop-
10 ment.

11 (14) TRIBALLY DESIGNATED HOUSING ENTI-
12 TY.—The term “tribally designated housing entity”
13 has the meaning given the term in section 4 of the
14 Native American Housing Assistance and Self-De-
15 termination Act of 1996 (25 U.S.C. 4103).

16 **SEC. 4. HOUSING AND CHILD CARE PROVIDER CO-LOCA-**
17 **TION GRANT PROGRAM.**

18 (a) ESTABLISHMENT.—The Secretary shall establish
19 a program to award grants, on a competitive basis, to eli-
20 gible entities to facilitate the design, planning, construc-
21 tion, conversion, retrofitting, preservation, or renovation
22 of a co-location facility.

23 (b) CONSULTATION.—In developing the Program, the
24 Secretary shall consult with—

1 (B) submit to the Secretary a certification
2 of the eligibility of the provider to receive
3 vouchers or assistance under the Child Care
4 and Development Block Grant Act of 1990 (42
5 U.S.C. 9857 et seq.); and

6 (C) in the case of an application to con-
7 struct a new facility, or an application when the
8 eligible entity intends to subgrant or capitalize
9 amounts provided—

10 (i) clearly establish a project pipeline;

11 and

12 (ii) certify that a child care provider
13 associated with a co-location facility
14 project receives vouchers or assistance
15 under the Child Care and Development
16 Block Grant Act of 1990 (42 U.S.C. 9857
17 et seq.) or the Head Start Act of 1965 (42
18 U.S.C. 9831 et seq.).

19 (2) A certification that activities funded by
20 grant amounts will not result in the eviction of resi-
21 dents of the housing facility associated with the ap-
22 plication.

23 (3) A description of a plan to inform and en-
24 gage with residents of the housing facility associated

1 with the application about the proposed use of grant
2 amounts.

3 (4) A certification of compliance with required
4 Federal, State, and local environmental laws and
5 State and local land use policies, unless the eligible
6 entity—

7 (A) intends to use grant amounts to facili-
8 tate the planning or design required for permit
9 approval; or

10 (B) demonstrates that the construction,
11 preservation, conversion, retrofitting, or renova-
12 tion of an existing facility does not require envi-
13 ronmental review.

14 (5) A business plan for the eligible child care
15 provider associated with the application, submitted
16 at the time of application or not later than 1 year
17 after the date on which the application is submitted,
18 including—

19 (A) a budget or, in the case of a new eligi-
20 ble child care provider, a proposed budget;

21 (B) appropriate State and local licensing
22 or, in the case of a new eligible child care pro-
23 vider, a copy of the application of the provider
24 for appropriate State and local licensing; and

1 (C) copies of contracts between the pro-
2 vider and a local, county, regional, State, or
3 Federal governmental entity, to facilitate—

4 (i) the business operations of the pro-
5 vider; or

6 (ii) the enrollment of children from
7 low-income families with the provider.

8 (d) AWARDING OF GRANTS.—

9 (1) PRIORITY.—In awarding grants under the
10 Program, the Secretary shall give priority to each el-
11 igible entity that demonstrates that the eligible child
12 care provider associated with the application of the
13 entity will—

14 (A) operate in a child care desert, a low-
15 income community, or a rural area as deter-
16 mined by the Secretary;

17 (B) certify designation as a Head Start
18 provider, an Early Head Start Provider, a Mi-
19 grant and Seasonal Head Start Provider, or an
20 American Indian and Alaska Native Head Start
21 Provider, or enroll at least 10 percent of chil-
22 dren from very-low income families; or

23 (C) demonstrate a partnership with a com-
24 munity development financial institution, in-

1 cluding through the provision of financial or
2 technical assistance.

3 (2) GRANT AMOUNTS.—An eligible entity may
4 be awarded not more than \$10,000,000 under the
5 Program.

6 (e) USE OF AMOUNTS.—

7 (1) ELIGIBLE USES.—An eligible entity may
8 only use grant amounts provided under the Program
9 to facilitate the design, planning, construction, ac-
10 quisition, preservation, conversion, retrofitting, long-
11 term leasing, or renovation of a new or existing co-
12 location facility.

13 (2) DISTRIBUTION.—An eligible entity receiving
14 a grant under the Program may distribute grant
15 amounts to a government entity, a nonprofit organi-
16 zation that develops housing, a public housing agen-
17 cy, a tribally designated housing entity, or other ap-
18 propriate entity as determined by the Secretary, to
19 carry out activities in accordance with this section.

20 (3) FINANCE PRODUCTS.—A community devel-
21 opment financial institution receiving a grant under
22 the Program may capitalize amounts received to cre-
23 ate financial products, including loans, to carry out
24 activities in accordance with this section.

1 (4) PRE-DEVELOPMENT AND TECHNICAL AS-
2 SISTANCE.—An eligible entity may use—

3 (A) not more than 10 percent of amounts
4 awarded under this section to facilitate the pre-
5 development phase of a new facility, including
6 planning and design; and

7 (B) not more than 10 percent of amounts
8 awarded under this section to partner with a
9 community development financial institution
10 that provides technical assistance and capacity
11 building to help the eligible entity—

12 (i) submit applications to the Pro-
13 gram;

14 (ii) support an eligible child care pro-
15 vider that is home-based with meeting rel-
16 evant State and local licensing and quality
17 standards; and

18 (iii) conduct pre-development activi-
19 ties.

20 (f) ASSISTANCE.—The Secretary shall provide tech-
21 nical assistance and publish best practices online to facili-
22 tate the operation of co-location facilities.

23 (g) REPORT TO CONGRESS.—Not later than 1 year
24 after the date of the enactment of this Act, and annually
25 thereafter for the duration of the Program, the Secretary

1 shall submit to the appropriate congressional committees
2 a report regarding the implementation of the Program, in-
3 cluding—

4 (1) the number of grants awarded;

5 (2) a description of the activities funded;

6 (3) the number of child care slots created, in-
7 cluding the number of child care slots serving chil-
8 dren from low-income families or children who are
9 dual language learners;

10 (4) the number of child care slots preserved
11 that were at risk of elimination due to a child care
12 center closing or proposed price increases;

13 (5) the number and percentage of residents in
14 a co-location facility that use or are employed by the
15 associated child care program;

16 (6) the number of staff employed by the child
17 care provider;

18 (7) demographic data of residents of housing
19 facilities associated with the Program;

20 (8) the number and type of projects facilitated
21 through eligible uses of amounts described in para-
22 graphs (2) and (3) of subsection (e);

23 (9) the number of early childhood providers
24 supported with funds from the Program; and

1 (10) the number of eligible entities of each type
2 that receive grant funding under the Program.

3 (h) AUTHORIZATION OF APPROPRIATIONS.—There is
4 authorized to be appropriated to carry out this section
5 \$100,000,000 for each of fiscal years 2026 through 2031.

6 **SEC. 5. GAO STUDY AND REPORT REGARDING CHILD CARE**

7 **ACCESS FOR RESIDENTS OF PUBLIC HOUS-**
8 **ING.**

9 Not later than 1 year after the date of enactment
10 of this Act, the Comptroller General of the United States
11 shall conduct a study and submit to the appropriate con-
12 gressional committees a report on the availability and af-
13 fordability of child care for residents of public housing
14 dwelling units, which shall include the following:

15 (1) A description of how amounts from the fol-
16 lowing programs have been used by eligible child
17 care providers to establish, renovate, or improve fa-
18 cilities:

19 (A) The community development block
20 grant program under title I of the Housing and
21 Community Development Act of 1974 (42
22 U.S.C. 5301 et seq.).

23 (B) New markets tax credits under section
24 45D of the Internal Revenue Code of 1986.

1 (C) The Community Development Finan-
2 cial Institutions Fund established under section
3 104(a) of the Community Development Bank-
4 ing and Financial Institutions Act of 1994 (42
5 U.S.C. 4703(a)).

6 (D) Low-income housing tax credits under
7 section 42 of the Internal Revenue Code of
8 1986.

9 (E) Capital Magnet Fund funds under sec-
10 tion 1339 of the Federal Housing Enterprises
11 Financial Safety and Soundness Act of 1992
12 (12 U.S.C. 4569).

13 (F) HOME Investment Partnerships Pro-
14 gram funds under title II of the Cranston-Gon-
15 zalez National Affordable Housing Act (42
16 U.S.C. 12721 et seq.).

17 (2) An evaluation of the effects of housing and
18 child care costs on the economic outlook of residents
19 of public housing dwelling units.

20 (3) An evaluation of what percentage of resi-
21 dents of public housing dwelling units are both—

22 (A) cost-burdened, as defined by the Sec-
23 retary; and

1 (B) part of a household where not less
2 than 7 percent of the income of the household
3 is spent on child care.

4 (4) Identification and analysis of State or local
5 laws that are barriers to building or maintaining a
6 facility for use by eligible child care providers within
7 or near a public housing dwelling unit.

8 (5) An assessment of how housing assistance
9 provided under the program for rental assistance
10 under section 8 of the United States Housing Act of
11 1937 (42 U.S.C. 1437f) affects the ability of resi-
12 dents of public housing dwelling units to afford child
13 care and other essential expenses, including—

14 (A) food;

15 (B) telecommunications services and equip-
16 ment such as broadband internet connectivity
17 and cellular phones; and

18 (C) means of transportation such as auto-
19 mobiles, bicycles, or public transportation.

20 (6) An evaluation of the efficacy of the child
21 and dependent care tax credit under section 21 of
22 the Internal Revenue Code of 1986, the earned in-
23 come tax credit under section 32 of the Internal
24 Revenue Code of 1986, the child tax credit under
25 section 24 of the Internal Revenue Code of 1986,

1 and dependent care flexible spending arrangements
2 for residents of public housing dwelling units, includ-
3 ing—

4 (A) the degree of public knowledge about
5 such programs;

6 (B) the degree of success of outreach or
7 public education programs regarding such pro-
8 grams; and

9 (C) an assessment of the sufficiency of
10 each program to cover the costs of child care.

11 (7) An evaluation of the extent that residents of
12 public housing dwelling units receive information re-
13 garding child care resources from Federal agencies
14 or public housing agencies.

15 (8) Recommendations to improve access to child
16 care within and near public housing dwelling units
17 and to improve awareness of the availability of Fed-
18 eral programs to assist with the costs of housing and
19 child care.